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Resolution on the Fairfax County Fiscal Year 2019 Advertised Budget

DRAFT

Budget Committee Recommendation for Members Consideration on March 22, 2018

Respectfully submitted to the Fairfax County Board of Supervisors.

Tim Thompson, President Fairfax County Federation of Citizens Associations

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27 A. INTRODUCTION

28	The Fairfax	County	Federation of	Citizens	Associations	(The	Federation)) is	a 77-	year
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- 29 old umbrella community organization representing over 40,000 Fairfax County
- 30 residences in every magisterial district.
- 31 As homeowners, our members are acutely aware that about 65% of the Fairfax
- 32 County FY2019 Budget is dependent on real property taxes, primarily residential.
- 33 The Federation is also aware that changing demographics in the county—combined
- with failures by the Commonwealth of Virginia and the Federal Government to provide
- 35 adequate funding of their various mandates and responsibilities—have multiplied costs
- 36 and shifted the burden of maintaining our quality of life, infrastructure, and Fairfax
- 37 County Public Schools (FCPS) to the county, and disproportionately to homeowners.
- 38 This abdication of responsibility needs to be strongly addressed by all stakeholders in
- 39 the county. But, while awaiting redress, the Federation cannot permit degradation of
- 40 our essential services, including our schools, in order to support a diversified economy
- 41 and a bright economic future.
- 42 The Federation continues to support revenue diversification in order to fund schools
- 43 and county services. Diversification could not only slow increases in property tax rates
- 44 (while still supporting strong community investment), but also promises to improve our
- 45 fiscal position by making the county's financial health less dependent on a single
- 46 economic sector.

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- 47 Federation members recognize that our lifestyle comes at a cost, but continue to insist
- 48 that the following critical needs are addressed by the budget and the Board of
- 49 Supervisors in FY2019 and successive years:
 - (a) continued excellence of FCPS, which serve as a magnet for growth and provide the underpinning of the county's economic health;
 - (b) safe and secure communities with a reasonable safety net for residents and families with mental, physical, or substance abuse issues, or are homeless, or are living in poverty;
 - (c) adequately maintained and staffed parks, recreational facilities, and libraries; are
 - (d) responsive, transparent and proactive governance, financial planning and oversight, including maintenance of the county's AAA bond rating;
- (e) improvement of environmental quality, recycling and pest management.

¹ Fairfax County Executive Budget Presentation on the FY 2019 Advertised Budget Plan, February 20, 2018, p. 14.

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- WHEREAS, the changing needs and demographics of the county and schools are reflected in rising property tax rates and additional fees directly affecting homeowners
- that disproportionately increase the tax burden on homeowners; and
- 65 WHEREAS, under the "Dillon Rule", counties in Virginia have limited authority to
- 66 raise and collect revenue compared to rights granted to cities, but the Board of
- 67 Supervisors has not fully implemented the authorities available to it, including (but
- not limited to): (1) adopting a zoning ordinance to assess and impose transportation
- 69 impact fees on by-right commercial or mixed-use development to defray costs of
- 70 reasonable road improvements, and (2) raising the Business Professional
- 71 Occupational Licenses (BPOL) tax, while maintaining a rate competitive with
- 72 surrounding jurisdictions; and
- 73 WHEREAS, the maximum advertised tax rate may be lowered but not raised, and a tax
- 74 rate that is set too low can stifle the ability of citizens to discuss the proper balance of
- taxes and services, can remove the flexibility of the Board of Supervisors to respond to
- demonstrated needs, and may lead to precipitous tax raises in future years to address
- known needs such as FCPS, Metro, and other lines of business.

II. Compensation and Benefits

- 79 WHEREAS, high quality services in the county require a professionally-trained
- 80 workforce; and

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- 81 WHEREAS, appropriate compensation levels are a key element in building and
- 82 maintaining a skilled workforce; and
- 83 WHEREAS, the Board of Supervisors has appointed a committee to examine county
- 84 employees' compensation in a holistic manner, taking into account current and
- 85 potential retirement and benefit plan options.

III. Public Safety

- 87 **WHEREAS**, the FY2019 Advertised Budget includes about \$7.5M for Public Safety,
- which funds 32 positions; and
- 89 WHEREAS, these funds support staffing for the South County Police Station; the
- 90 Diversion First Initiative; a police department reorganization, the county's Gang
- 91 Prevention Initiative; the replacement of expiring SAFER grant funds for fire and
- 92 rescue; and the Volunteer Fire and Rescue Association.

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93	IV. Education	Funding and	School	Transfer
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33	IV. Education Funding and School Transfer
94 95 96 97 98	WHEREAS, Fairfax County's continued economic growth and strong property values both depend in part on the excellence of its public schools, a fact which is regularly recognized by the Board of Supervisors and the Fairfax County Economic Development Authority, who cite FCPS as one of the primary reasons businesses relocate to Fairfax County; and
99 100 101	WHEREAS, the FCPS Advertised FY 2019 Budget focuses on improving FCPS' market position with regard to teacher and staff compensation, which is vital in attracting and retaining the finest educational personnel; and
102 103	WHEREAS, even assuming these investments in FY 2019, FCPS teacher salaries will only reach the previous year's market average; and
104 105 106	WHEREAS, FCPS School Board Policy 8258.2 states that "it shall be the goal of the Fairfax County School Board that school facilities be renovated on a 20- to 25-year cycle"; and
107 108 109	WHEREAS, FCPS utilizes more than 800 temporary classrooms, and under current Capital Improvement Plan cash flow utilizing bond funding of \$155M per year, school facilities are replaced or updated every 37 years on average; and
110 111 112	WHEREAS, FCPS Superintendent Scott Brabrand, County Executive Bryan Hill, and their respective staffs have expanded FCPS and County collaboration and cooperation admirably by jointly presenting a unified fiscal forecast presentation.
113	V. Public Works and Environment
114 115 116	WHEREAS , the Board of Supervisors approved the "Cool Counties Pledge" committing to specified reductions in greenhouse gases (GhG) by 80% by 2050 compared to 2005 recorded levels; and
117 118	WHEREAS , the County is expected to collect \$45.5M from the consumer utility tax in FY2019; ² and
119 120	WHEREAS , the County has only identified \$300K in projects which pertain to greenhouse gas reduction and/or energy use improvements; and

² E-mail from Joe Mondoro to Flint Webb at <u>C.Flint.Webb@Leidos.com</u> on 26 February 2018. The e-mail shows that the County received \$45,204,598 from the Consumer Utility Tax in 2017 and estimates that they will receive \$45,533,608 in FY2019 in their Advertised Budget. The e-mail also identifies three projects related to GhG reductions totaling \$260,685 of expenditures. It should be noted the expenditures did not include funding of Kambiz Agazi's office.

WHEREAS, FCPS has saved over \$17M on expenditure of \$7.5M since February

2014 under their energy management program; and

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- WHEREAS, the county has reduced GhG, but not to the agreed upon levels; and
- WHEREAS the FY 2019 Advertised Budget includes funds for eradication of the native
- Fall Cankerworm and is not recommended by the County Urban Forestry Management
- 126 Division and is opposed by many residents.

127 VI. Transportation

- 128 **WHEREAS**, a robust and affordable transportation system provides economic, health,
- and social benefits for county residents, businesses and visitors; and
- 130 **WHEREAS**, a financially feasible transportation plan with innovative, environmentally
- 131 sensitive "smart growth" tools including mixed-use and transit-oriented development,
- walkable and bikeable corridors, and regional connectivity makes the county attractive
- to new residents and employers; and
- 134 WHEREAS, overhead utilities decreases the aesthetic and functional value of our
- 135 'Complete Streets network' by contributing to the degradation of the community's view
- shed, property values, and taking space from non-vehicular amenities; and
- 137 **WHEREAS**, strategic long-range plans that include a diversity of transportation
- 138 improvement projects as small as sidewalk improvements and as large as rail
- expansions serve to enhance the natural environment, preserve the existing urban
- 140 canopy, and protect high air and water quality.

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142	C. REQUESTED ACTIONS
143 144 145	NOW THEREFORE BE IT RESOLVED based on all of the foregoing that the Fairfax County Federation of Citizens Associations urges the Board of Supervisors to take the following actions in adopting the FY 2019 Fairfax County Budget:
146	I. Revenues
147 148 149 150	(1) the Board of Supervisors should exercise all available authority to generate additional diversified revenue, including but not limited to: (a) ensuring the BPOL tax is competitive with surrounding jurisdictions, and (b) taking all necessary steps to collect impact fees and permitting fees; and
151 152 153 154	(2) the Board of Supervisors should pursue efforts to achieve city-county parity in taxing and other authorities, and should increase efforts, in concert with the FCPS School Board, to obtain an equitable share of funding from the Commonwealth and Federal government; and
155	II. Compensation and Benefits
156 157 158 159 160	(3) the Board of Supervisors should accept suggested employee compensation increases with the proviso that the Board of Supervisors publicly release the findings of its study on employee compensation and engage in a robust public discussion on the issue, with the purpose of ensuring our ability to retain and recruit a strong work force while maintaining financial sustainability; and
161	III. Public Safety
162 163	(4) the Board of Supervisors should adopt the increased Public Safety staffing and funding projections in the county's FY 2019 Advertised Budget; and
164 165	(5) the Board of Supervisors should restore second-year funds for the "Diversion First" program which promises to save both money and human life; and
166	IV. Education Funding and School Transfer
167 168 169	(6) the Board of Supervisors should accept the County Executive's recommendation to fully fund FCPS' requested transfer, to the extent possible given the constraints of other spending priorities; and
170 171	(7) the Board of Supervisors should begin to address FCPS' capital needs, while maintaining the county's AAA bond rating, by increasing FCPS' bond funding by \$25M

per year as recommended by the County Executive; and

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- 173 (8) the County and FCPS should expand their collaborative approach to gain additional efficiencies where possible, such as in the areas of infrastructure, technology, and
- 175 hiring/retention; and

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176 V. Public Works and Environment

- 177 (9) the Board of Supervisors should prioritize the spending of the Consumer Utility Tax 178 revenues on projects that reduce energy consumption in the county, including:
- 179 (a) funding a Sustainability Office to assure goals are met and reports on energy use are issued;
- (b) funding energy projects with a less than 5-year payback period;
- 182 (c) funding FCPS' energy management program;
 - (d) the establishment of a revolving fund program for cost-effective homeowner energy projects;
- 185 (e) the establishment of a revolving fund program for cost-effective energy projects at small businesses: and
- 187 (10) the Board of Supervisors should not expend funds for Fall Cankerworm 188 eradication but should use the budgetary savings for the control of non-native invasive 189 forest pests and plants in order to improve the health of our forests and woodlands; 190 and

191 VI. Transportation

- 192 (11) the Board of Supervisors should prioritize the expansion of regional transit capacity along key corridors and activity centers, including:
 - (a) Bus: Bus Rapid Transit and Fairfax Connector
- 195 (b) Rail: Virginia Railway Express and Metrorail
- 196 (c) Roadway: Route 1/Richmond Highway, Route 237, Route 7, State Route 50/Lee 197 Highway
- 198 (d) Emerging Activity Centers: Chantilly/Centreville, Reston, Tysons, and Dulles; and
- 200 (12) the Board of Supervisors should prioritize opportunities to expand the Silver and 201 Orange lines to locations that maximize regional connection, by focusing on increasing
- 202 transit capacity of the Rosslyn tunnel; and
- 203 (13) the Board of Supervisors should reduce the auto-centric environment in suburban
- and rural communities by prioritizing transportation improvement projects such as bus
- service, sidewalks, bike lanes, transportation demand management, signals, and trails;
- 206 and
- 207 (14) the Board of Supervisors should consider potential negative impacts to the natural
- 208 environment and air and water quality when approving transportation improvement
- 209 projects, and

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- 210 (15) the Board of Supervisors should pursue opportunities to bury utilities underground 211 throughout the county, including along the Richmond Highway Embark project area.
- 212 VII. FY 2020 Advertised Budget
- BE IT FURTHER RESOLVED that the Board of Supervisors should continue to seek cost savings and efficiencies, particularly in areas where benchmarks show our spending is higher than the market requires, and should adopt a tax rate that avoids any deterioration in services.
- BE IT FURTHER RESOLVED that the Board of Supervisors and the County Executive should, for FY 2020, continue to improve communication about fiscal priorities and adopt a maximum advertised tax rate which encourages citizen input on the proper balance of taxes and services and limit the Board of Supervisors' flexibility.

